## Substitute Bill No. 5102

February Session, 2000

General Assembly

## An Act Proposing Comprehensive Campaign Finance Reform For State-Wide Constitutional Offices.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) As used in sections 1 to 4, inclusive, 6 to 22,
- 2 inclusive, and 36 and 37 of this act:
- 3 (1) "Commission" means the State Elections Enforcement
- 4 Commission.
- 5 (2) "Convention" means "convention", as defined in section 9-372 of
- 6 the general statutes.
- 7 (3) "Depository account" means the single checking account at the
- 8 depository institution designated as the depository for the candidate
- 9 committee's moneys in accordance with the provisions of subsection
- 10 (a) of section 9-333f of the general statutes.
- 11 (4) "Elector" means any person possessing the qualifications
- 12 prescribed by the constitution and duly admitted to, and entitled to
- 13 exercise, the privileges of an elector in a town.
- 14 (5) "Fund" means the Citizens' Election Fund established in section 2
- 15 of this act.
- 16 (6) "Lobbyist" has the same meaning as "lobbyist", as defined in

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- 17 section 1-91 of the general statutes.
- 18 (7) "Major party" means "major party", as defined in section 9-372 of 19 the general statutes.
- 20 (8) "Minor party" means "minor party" as defined in section 9-372 of 21 the general statutes.
- (9) "Permitted expenditure amount" means the aggregate of (A) the amount of qualifying contributions permitted in section 9 of this act, (B) the applicable amount of contributions that a candidate committee receives from party committees in accordance with the provisions of section 9-333s of the general statutes, as amended by this act, and (C) the amount of grants that a candidate committee receives from the Citizens' Election Fund.
- (10) "Qualified candidate committee" means a candidate committee
  (A) established to aid or promote the success of any candidate for
  nomination or election on or after January 1, 2006, to a state office, and
  (B) which is approved by the commission to receive a grant from the
  Citizens' Election Fund under section 12 of this act.
- 34 (11) "State office" means the office of Governor, Lieutenant 35 Governor, Attorney General, State Comptroller, State Treasurer or 36 Secretary of the State.
- 37 (12) "State office election" means the election for state offices held on 38 the first Tuesday after the first Monday in November in every fourth 39 year in accordance with the provisions of the Constitution of 40 Connecticut.
- 41 (13) "Associated business" has the same meaning as "business with 42 which he is associated", as defined in section 9-333a, of the general 43 statutes, as amended.
- Sec. 2. (NEW) There is established, within the General Fund, a separate, nonlapsing account to be known as the "Citizens' Election Fund". The fund may contain any moneys required by law to be

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deposited in the fund. Investment earnings credited to the assets of the fund shall become part of the assets of the fund. All moneys deposited in the fund shall be used for the purposes of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act. The State Elections Enforcement Commission may deduct and retain from the moneys in the fund an amount equal to the costs incurred by the commission in administering the provisions of said sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37, provided said amount shall not exceed three per cent of the moneys deposited in the fund in any fiscal year. Any portion of said three per cent allocation which exceeds said costs incurred by the commission in any fiscal year shall continue to be available for any said costs incurred by the commission in subsequent fiscal years.

Sec. 3. (NEW) (a) (1) Any taxpayer filing a return under chapter 229 of the general statutes for taxable years commencing on or after January 1, 2000, may contribute all or part of a refund under said chapter 229 to the Citizens' Election Fund established in section 2 of this act, by indicating on the tax return the amount to be contributed to the fund. Subject to the limit set forth in subdivision (4) of this subsection, the maximum amount of any such contribution shall be five thousand dollars per calendar year, except that, in the case of a husband and wife filing a joint tax return, the maximum amount of any such contribution shall be ten thousand dollars per calendar year.

(2) Any taxpayer filing a return under chapter 229 of the general statutes for taxable years commencing on or after January 1, 2000, whose income tax liability for the taxable year, before applying any credit under section 12-704c of the general statutes, as amended, is five dollars or more, may designate that five dollars of such tax liability shall be paid over to the fund by so indicating on the tax return. In the case of a husband and wife filing a joint return with an income tax liability of ten dollars or more, each spouse may designate that five dollars of such tax liability shall be paid over to the fund by so indicating on the tax return. Any designation made pursuant to this subdivision shall not increase the taxpayer's income tax liability.

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- (4) The total combined contributions that a taxpayer may make under subdivisions (1) and (3) of this subsection shall be five thousand dollars per calendar year, except that, in the case of a husband and wife filing a joint tax return, the total combined contributions that such husband and wife may make under subdivisions (1) and (3) of this subsection shall be ten thousand dollars per calendar year.
- (b) A contribution or designation made pursuant to this section shall be irrevocable upon the filing of the return. A taxpayer making a contribution or designation pursuant to this subsection shall so indicate on the tax return in a manner provided for by the Commissioner of Revenue Services pursuant to subsection (c) of this section.
- (c) The Commissioner of Revenue Services shall revise the income tax return form to implement the provisions of subsection (a) of this section. Such form shall include (1) a space on the return in which taxpayers may indicate their intention to make a contribution or designation in accordance with this section, and (2) instructions for payment of any contribution under subdivision (3) of subsection (a) of this section. The commissioner shall include in the instructions accompanying the tax return a description of the purposes for which

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the Citizens' Election Fund was established.

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(d) A contribution of all or part of a refund shall be made in the full amount indicated if the refund found due the taxpayer upon the initial processing of the return, and after any deductions required by chapter 229 of the general statutes, is greater than or equal to the indicated contribution. If the refund due, as determined upon initial processing, and after any deductions required by said chapter 229, is less than the indicated contribution, the contribution shall be made in the full amount of the refund. The Commissioner of Revenue Services shall subtract the amount of any contribution of all or part of a refund from the amount of the refund initially found due the taxpayer and shall certify (1) the amount of the refund initially found due the taxpayer, (2) the amount of any such contribution, and (3) the amount of the difference to the Secretary of the Office of Policy and Management and the State Treasurer for payment to the taxpayer in accordance with said chapter 229. For the purposes of any subsequent determination of the taxpayer's net tax payment, such contribution shall be considered a part of the refund paid to the taxpayer.

- (e) The Commissioner of Revenue Services, after notification of and approval by the Secretary of the Office of Policy and Management, may deduct and retain from the moneys collected under subsections (a) to (d), inclusive, of this section an amount equal to the costs of administering this section, but not to exceed four per cent of such moneys collected in any fiscal year. The Commissioner of Revenue Services shall deposit the remaining moneys collected in the Citizens' Election Fund.
- (f) An amount equal to the amount contributed by a taxpayer under subdivisions (1) and (3) of subsection (a) of this section with respect to the preceding taxable year of the taxpayer shall be subtracted from the adjusted gross income of the taxpayer for the purposes of determining the Connecticut adjusted gross income of the taxpayer in section 12-701 of the general statutes, as amended.

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Sec. 4. (NEW) (a) (1) Any taxpayer filing a return under chapter 208 of the general statutes for taxable years commencing on or after January 1, 2000, may contribute all or part of a refund under said chapter 208 to the Citizens' Election Fund established in section 2 of this act, by indicating on the tax return the amount to be contributed to the fund. Subject to the limit set forth in subdivision (4) of this subsection, the maximum amount of any such contribution shall be ten thousand dollars per calendar year.

- (2) Any taxpayer filing a return under chapter 208 of the general statutes for taxable years commencing on or after January 1, 2000, whose income tax liability for the taxable year, before applying any credits under chapter 208 of the general statutes, is five dollars or more, may designate that two hundred dollars of such tax liability or, if such tax liability is less than two hundred dollars, the full amount of such tax liability, shall be paid over to the Citizens' Election Fund established in section 2 of this act, by so indicating on the tax return. Any designation made pursuant to this subdivision shall not increase the taxpayer's income tax liability.
- (3) Any taxpayer filing a return under chapter 208 of the general statutes may contribute an additional amount to the Citizens' Election Fund established in section 2 of this act, by indicating on the tax return the amount to be contributed to the fund. Subject to the limit set forth in subdivision (4) of this subsection, the maximum amount of any such contribution shall be ten thousand dollars per calendar year. Any contribution made pursuant to this subdivision shall be in addition to the amount of tax reported to be due on such return and shall be paid at the same time as the tax due on such return is paid and in the manner prescribed by the Commissioner of Revenue Services.
- (4) The total combined contributions that a taxpayer may make under subdivisions (1) and (3) of this subsection shall be ten thousand dollars per calendar year.
- (b) A contribution or designation made pursuant to this section shall

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be irrevocable upon the filing of the return. A taxpayer making a contribution or designation pursuant to this subsection shall so indicate on the tax return in a manner provided for by the Commissioner of Revenue Services pursuant to subsection (c) of this section.

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- (c) The Commissioner of Revenue Services shall revise the income tax return form to implement the provisions of subsection (a) of this section. Such form shall include (1) a space on the return in which taxpayers may indicate their intention to make a contribution or designation in accordance with this section, and (2) instructions for payment of any contribution under subdivision (3) of subsection (a) of this section. The commissioner shall include in the instructions accompanying the tax return a description of the purposes for which the Citizens' Election Fund was established.
- (d) A contribution of all or part of a refund shall be made in the full amount indicated if the refund found due the taxpayer upon the initial processing of the return, and after any deductions required by chapter 208 of the general statutes, is greater than or equal to the indicated contribution. If the refund due, as determined upon initial processing and after any deductions required by said chapter 208, is less than the indicated contribution, the contribution shall be made in the full amount of the refund. The Commissioner of Revenue Services shall subtract the amount of any contribution of all or part of a refund from the amount of the refund initially found due the taxpayer and shall certify (1) the amount of the refund initially due the taxpayer, (2) the amount of any such contribution, and (3) the amount of the difference to the Secretary of the Office of Policy and Management and the State Treasurer for payment to the taxpayer in accordance with said chapter 208. For the purposes of any subsequent determination of the taxpayer's net tax payment, such contribution shall be considered a part of the refund paid to the taxpayer.
- (e) The Commissioner of Revenue Services, after notification of and approval by the Secretary of the Office of Policy and Management,

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- 211 may deduct and retain from the moneys collected under subsections
- 212 (a) to (d), inclusive, of this section an amount equal to the costs of
- 213 administering this section, but not to exceed four per cent of such
- 214 moneys collected in any fiscal year. The Commissioner of Revenue
- 215 Services shall deposit the remaining moneys collected in the Citizens'
- 216 Election Fund.
- 217 (f) An amount equal to the amount contributed by a taxpayer under
- 218 subdivisions (1) and (3) of subsection (a) of this section with respect to
- 219 the preceding taxable year of the taxpayer shall be deducted from the
- 220 gross income of the taxpayer in arriving at net income as defined in
- section 12-213 of the general statutes.
- Sec. 5. Subsection (e) of section 9-333j of the general statutes is
- repealed and the following is substituted in lieu thereof:
- (e) (1) Notwithstanding any provisions of this chapter to the
- 225 contrary, in the event of a surplus the campaign treasurer of a
- 226 candidate committee or of a political committee, other than a political
- 227 committee formed for ongoing political activities or an exploratory
- committee shall distribute or expend such surplus [within] not later
- 229 than ninety days after a primary which results in the defeat of the
- 230 candidate, an election or referendum, in the following manner:
- 231 (A) Such committees may distribute their surplus to a party
- 232 committee, or a political committee organized for ongoing political
- activities, return such surplus to all contributors to the committee on a
- prorated basis of contribution, <u>distribute all or any part of such surplus</u>
- 235 to the Citizens' Election Fund established in section 2 of this act or
- 236 distribute such surplus to any charitable organization which is a
- 237 tax-exempt organization under Section 501(c)(3) of the Internal
- 238 Revenue Code of 1986, or any subsequent corresponding internal
- 239 revenue code of the United States, as from time to time amended,
- 240 provided (i) no candidate committee may distribute such surplus to a
- 241 committee which has been established to finance future political
- campaigns of the candidate, (ii) a candidate committee which received

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- 243 moneys from the Citizens' Election Fund shall distribute such surplus
- 244 to such fund, and (iii) a candidate committee formed to aid or promote
- 245 the success of a candidate for nomination or election to the office of
- 246 <u>Lieutenant Governor, the candidate of which campaigns jointly with a</u>
- 247 <u>candidate for nomination or election to the office of Governor shall</u>
- 248 <u>distribute such surplus in accordance with the provisions of section 15</u>
- 249 of this act;

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- (B) Each such political committee established by an organization which received its funds from the organization's treasury shall return
- 252 its surplus to its sponsoring organization;
- 253 (C) (i) Each political committee formed solely to aid or promote the 254 success or defeat of any referendum question, which does not receive 255 contributions from a business entity or an organization, shall distribute 256 its surplus to a party committee, to a political committee organized for 257 ongoing political activities, to a national committee of a political party, 258 to all contributors to the committee on a prorated basis of contribution, 259 to state or municipal governments or agencies or to any organization 260 which is a tax-exempt organization under Section 501(c)(3) of the 261 Internal Revenue Code of 1986, or any subsequent corresponding 262 internal revenue code of the United States, as from time to time 263 amended. [, (ii) each] (ii) Each political committee formed solely to aid 264 or promote the success or defeat of any referendum question, which 265 receives contributions from a business entity or an organization, shall 266 distribute its surplus to all contributors to the committee on a prorated 267 basis of contribution, to state or municipal governments or agencies, or 268 to any organization which is tax-exempt under said provisions of the Internal Revenue Code; 269
  - (D) The campaign treasurer of the candidate committee of a candidate who is elected to office may, upon the authorization of such candidate, expend surplus campaign funds to pay for the cost of clerical, secretarial or other office expenses necessarily incurred by such candidate in preparation for taking office; except such surplus shall not be distributed for the personal benefit of any individual or to

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276 any organization; and

- (E) The campaign treasurer of a candidate committee, or of a political committee, other than a political committee formed for ongoing political activities or an exploratory committee, shall, prior to the dissolution of such committee, either (i) distribute any equipment purchased, including, but not limited to, computer equipment, to any recipient as set forth in subparagraph (A) of this subdivision, or (ii) sell any equipment purchased, including, but not limited to, computer equipment, to any person for fair market value and then distribute the proceeds of such sale to any recipient as set forth in said subparagraph (A).
- (2) Notwithstanding any provisions of this chapter to the contrary, the campaign treasurer of the candidate committee of a candidate who has withdrawn from a primary or election may, prior to the primary or election, distribute its surplus to any organization which is tax-exempt under Section 501(c)(3) of the Internal Revenue Code of 1986, or any subsequent corresponding internal revenue code of the United States, as from time to time amended, or return such surplus to all contributors to the committee on a prorated basis of contribution.
- (3) [Within] Not later than seven days after such distribution or [within] not later than seven days after all funds have been expended in accordance with subparagraph (D) of subdivision (1) of this subsection, the campaign treasurer shall file a supplemental statement, sworn under penalty of false statement, with the proper authority, identifying all further contributions received since the previous statement and explaining how any surplus has been distributed or expended in accordance with this section. No surplus may be distributed or expended until after the election, primary or referendum.
- (4) In the event of a deficit the campaign treasurer shall file a supplemental statement ninety days after the election, primary or referendum with the proper authority and, thereafter, on the seventh

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308 day of each month following if on the last day of the previous month 309 there was an increase or decrease in the deficit in excess of five 310 hundred dollars from that reported on the last statement filed. The 311 campaign treasurer shall file such supplemental statements as required 312 until the deficit is eliminated. If any such committee does not have a 313 surplus or a deficit, the statement required to be filed [within] not later 314 than forty-five days following any election or referendum or [within] 315 not later than thirty days following any primary shall be the last 316 required statement.

Sec. 6. (NEW) All payments of civil penalties or late fees imposed by the State Elections Enforcement Commission or the Secretary of the State under title 9 of the general statutes, which are received after the effective date of this section, shall be immediately transmitted to the State Treasurer for deposit in the Citizens' Election Fund established in section 2 of this act.

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Sec. 7. (NEW) Any person, business entity, organization, party committee or political committee, as defined in section 9-333a of the general statutes, as amended, may contribute to the Citizens' Election Fund. Any such contribution shall be made by check or money order. The commission shall immediately transmit all contributions received pursuant to this section to the State Treasurer for deposit in the Citizens' Election Fund.

Sec. 8. (NEW) There is established a Citizens' Election Program under which the candidate committee of a candidate for nomination or election to a state office may receive grants from the Citizens' Election Fund for the candidate's campaign for such office. Any such candidate is eligible to receive such grants if (1) the candidate's candidate committee receives the required amount of qualifying contributions described in section 9 of this act, (2) the candidate's candidate committee returns all contributions that are not qualifying contributions as described in section 9 of this act, (3) the candidate's exploratory committee, if any, returns all contributions that do not meet the criteria for qualifying contributions to a candidate committee

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as described in section 9 of this act, (4) the candidate agrees to limit campaign expenditures to not more than the aggregate of (A) the amount of qualifying contributions permitted in section 9 of this act, (B) the applicable amount of contributions that the candidate committee receives from party committees in accordance with the provisions of section 9-333s of the general statutes, as amended by this act, and (C) the amount of such grant or grants, and (5) the candidate complies with the requirements of section 12 of this act.

- Sec. 9. (NEW) (a) The amount of qualifying contributions which the candidate committee of a candidate needs to receive in order to be eligible for grants from the Citizens' Election Fund shall be:
- (1) In the case of a candidate for nomination or election to the office of Governor, contributions from individuals in the aggregate amount of five hundred thousand dollars, of which four hundred fifty thousand dollars or more is contributed by individuals residing in the state, provided (A) the candidate committee shall return the portion of any contribution or contributions from an individual other than such candidate that exceeds two hundred fifty dollars, and such excess portion shall not be considered in calculating such amounts, and (B) all contributions received by an exploratory committee that meet the criteria for qualifying contributions to candidate committees under this section shall be considered in calculating such amounts; and
- (2) In the case of a candidate for nomination or election to the office of Lieutenant Governor, Attorney General, State Comptroller, State Treasurer or Secretary of the State, contributions from individuals in the aggregate amount of seventy-five thousand dollars, of which sixty-seven thousand five hundred dollars or more is contributed by individuals residing in the state, provided (A) the candidate committee shall return the portion of any contribution or contributions from an individual other than such candidate that exceeds one hundred fifty dollars, and such excess portion shall not be considered in calculating such amounts, and (B) all contributions received by an exploratory committee that meet the criteria for qualifying contributions to

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candidate committees under this section shall be considered in calculating such amounts.

- (b) Each individual who makes a contribution to a candidate committee established to aid or promote the success of a participating candidate for nomination or election to a state office shall include with the contribution a certification that (1) neither the individual nor the individual's spouse is a lobbyist, and (2) neither the individual, the individual's spouse nor an associated business of the individual or the individual's spouse has a contract with the state. A contribution from (A) a lobbyist or the spouse of a lobbyist, or (B) an individual who has a contract with the state, said individual's spouse or an individual whose associated business or spouse's associated business has a contract with the state shall not be deemed to be a qualifying contribution under subsection (a) of this section and shall be returned by the candidate committee.
- (c) Each individual who makes a contribution to a candidate committee established to aid or promote the success of a participating candidate for nomination or election to a state office shall include the individual's name and address with the contribution. A contribution (1) from an individual that does not include such information, or (2) from an individual who does not reside in the state, in excess of the applicable limit on contributions from nonresidents in subsection (a) of this section, shall not be deemed to be a qualifying contribution under said subsection (a) and shall be returned by the candidate committee.
- Sec. 10. (NEW) (a) Except as provided in sections 17 and 18 of this act, the total amount of grants from the Citizens Election Fund which a qualified candidate committee of a candidate for the office of Governor shall be eligible to receive for the entire campaign for nomination and election to such office shall be calculated by multiplying the total number of electors in the state by one dollar seventy-five cents. Not later than November fifteenth in the second year preceding the year of a state office election, the Secretary of the State shall determine the total number of electors in the state in accordance with the most recent

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records on file in the office of the Secretary of the State pursuant to subsection (a) of section 9-65 of the general statutes and transmit said number to the commission.

- (b) The qualified candidate committee of a major party or minor party candidate for the office of Governor, who does not have a primary for nomination to such office, shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Selection and support of delegates to a convention, twenty per cent; (2) convention vote, five per cent; and (3) general election, seventy-five per cent.
- (c) The qualified candidate committee of a major party or minor party candidate for the office of Governor, who has a primary for nomination to such office, shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Selection and support of delegates to a convention, twenty per cent; (2) convention vote, five per cent; (3) primary for nomination, twenty-five per cent; and (4) general election, fifty per cent. In addition, such candidate shall receive a supplemental grant for the general election campaign equal to ten per cent of the total amount calculated in subsection (a) of this section.
- (d) The qualified candidate committee of a petitioning party candidate for the office of Governor shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Petitioning for ballot access, thirty-five per cent; and (2) general election, sixty-five per cent.
  - (e) Not later than January 15, 2007, and annually thereafter, the commission shall compute an increase in the monetary amount that is required to be included in the calculation under subsection (a) of this section. The percentage of such increase shall equal the percentage

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increase in the average of the bulk mail rates of the United States
Postal Service during the preceding calendar year.

Sec. 11. (NEW) (a) The total amount of grants from the Citizens' Election Fund which a qualified candidate committee of a candidate for the office of Attorney General, State Comptroller, State Treasurer or Secretary of the State shall be eligible to receive for the entire campaign for nomination and election to such office shall be calculated by multiplying the total number of electors in the state by twenty-two cents. Not later than November fifteenth in the second year preceding the year of a state office election, the Secretary of the State shall determine the total number of electors in the state in accordance with the most recent records on file in the office of the Secretary of the State pursuant to subsection (a) of section 9-65 of the general statutes and transmit said number to the commission.

- (b) The qualified candidate committee of a major party or minor party candidate for the office of Attorney General, State Comptroller, State Treasurer or Secretary of the State, who does not have a primary for nomination to such office, shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Selection and support of delegates to a convention, twenty per cent; (2) convention vote, five per cent; and (3) general election, seventy-five per cent.
- (c) The qualified candidate committee of a major party or minor party candidate for the office of Attorney General, State Comptroller, State Treasurer or Secretary of the State, who has a primary for nomination to such office, shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Selection and support of delegates to a convention, twenty per cent; (2) convention vote, five per cent; (3) primary for nomination, twenty-five per cent; and (4) general election, fifty per cent. In addition, such candidate shall receive a supplemental grant for the general election

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campaign equal to ten per cent of the total amount calculated in subsection (a) of this section.

- (d) The qualified candidate committee of a petitioning party candidate for the office of Attorney General, State Comptroller, State Treasurer or Secretary of the State shall be eligible to receive a grant for each portion of the campaign in the following percentage amounts of the total amount calculated in subsection (a) of this section: (1) Petitioning for ballot access, thirty-five per cent; and (2) general election, sixty-five per cent.
- (e) The qualified candidate committee of a candidate for the office of Lieutenant Governor shall be eligible to receive grants from the Citizens' Election Fund for the selection and support of delegates to a convention, convention vote, primary for nomination and petitioning for ballot access, in the same amounts as the grants for such campaigns for qualified candidate committees of candidates for the offices of Attorney General, State Comptroller, State Treasurer and Secretary of the State. The qualified candidate committee of a candidate for the office of Lieutenant Governor shall not receive a grant for the general election campaign.
  - (f) Not later than January 15, 2007, and annually thereafter, the commission shall compute an increase in the monetary amount that is required to be included in the calculation under subsection (a) of this section. The percentage of such increase shall equal the percentage increase in the average of the bulk mail rates of the United States Postal Service during the preceding calendar year.
  - Sec. 12. (NEW) (a) A candidate whose candidate committee has not received moneys from the Citizens' Election Fund may apply to the State Elections Enforcement Commission for moneys from the fund for one of the following campaigns, during the applicable period: (1) A campaign for the selection and support of delegates to a convention, after January first in the year in which the election is being held for the office that the candidate is seeking; (2) a petitioning campaign for

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ballot access, after January first in the year in which the election is being held for the office that the candidate is seeking; (3) a campaign for the convention vote, the sixty-day period before the scheduled convening of the convention; (4) a primary campaign, after the close of the state convention of the candidate's party that is called for the purpose of choosing candidates for nomination for the office that the candidate is seeking, if said party endorses the candidate for the office that the candidate is seeking or the candidate receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for the office the candidate is seeking; or (5) a general election campaign, (A) after the close of the state convention of the candidate's party that is called for the purpose of choosing candidates for nomination for the office that the candidate is seeking, if (i) said party endorses said candidate for the office that the candidate is seeking and no other candidate of said party either receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for said office or files a certificate of candidacy with the Secretary of the State in accordance with the provisions of section 9-400 of the general statutes, or (ii) the candidate receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll-call vote taken on the endorsement or proposed endorsement of a candidate for the office the candidate is seeking and no other candidate for such office at such convention either receives the party endorsement or said percentage of said votes for said endorsement or files a certificate of endorsement with the Secretary of the State in accordance with the provisions of section 9-388 of the general statutes or a certificate of candidacy with the Secretary of the State in accordance with the provisions of section 9-400 of the general statutes, (B) after any primary held by such party for nomination for such office, if the Secretary of the State declares that the candidate is the party nominee in accordance with the provisions of section 9-440 of the general statutes, or (C) in the case of a petitioning party candidate, after approval by the Secretary of the State of such

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539 candidate's nominating petition pursuant to subsection (c) of section 9-540 4530 of the general statutes.

(b) The application shall include a written certification that:

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- 542 (1) The candidate committee has received the required amount of qualifying contributions;
- 544 (2) The candidate committee has repaid all moneys borrowed on 545 behalf of the campaign, as required by subsection (b) of section 16 of 546 this act;
  - (3) The candidate committee has returned the portion of any contribution or contributions from an individual that exceeds (A) two hundred fifty dollars, if the candidate committee is established to aid or promote the success of a candidate for nomination or election to the office of Governor, or (B) one hundred fifty dollars, if the candidate committee is established to aid or promote the success of a candidate for nomination or election to the office of Lieutenant Governor, Attorney General, State Comptroller, State Treasurer or Secretary of the State;
    - (4) The candidate committee has returned all contributions which make the committee's aggregate amount of contributions received total more than the amount of qualifying contributions;
  - (5) The candidate committee has returned any contribution received from (A) a lobbyist or the spouse of a lobbyist, (B) an individual who has a contract with the state, said individual's spouse, or an individual whose associated business or spouse's associated business has a contract with the state, or (C) a political committee;
  - (6) The candidate committee has returned any contribution from an individual who (A) does not include the individual's name and address with the contribution, or (B) does not reside in the state, if said contribution is in excess of the applicable limit on contributions from nonresidents in subsection (a) of section 9 of this act;

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(7) The candidate's exploratory committee, if any, has returned all contributions that do not meet the criteria for qualifying contributions to a candidate committee as described in section 9 of this act;

- (8) The candidate committee shall refuse to accept any additional contributions, except for contributions from party committees in accordance with the provisions of section 9-333s of the general statutes, as amended by this act;
- 576 (9) The campaign treasurer of the candidate committee shall comply 577 with the provisions of sections 1 to 4, inclusive, 6 to 22, inclusive, and 578 36 and 37 of this act;
- 579 (10) All moneys received from the fund shall be deposited upon 580 receipt into the depository account of the candidate committee;
  - (11) The campaign treasurer of the candidate committee shall expend all moneys received from the fund in accordance with the provisions of subsection (g) of section 9-333i of the general statutes;
  - (12) All individuals making qualifying contributions to the candidate committee of the candidate have made the certifications required in subsection (b) of section 9 of this act and the candidate has no knowledge that any such certification is false;
  - (13) The campaign treasurer of the candidate committee of the candidate has, and will continue to, file in electronic form all financial disclosure statements required by section 9-333j of the general statutes. The form of such electronic filing shall comply with the provisions of section 9-348ee of the general statutes;
  - (14) If the candidate withdraws from the campaign, becomes ineligible or dies during the campaign, the candidate committee of the candidate shall return to the commission, for deposit in the fund, all moneys received from the fund pursuant to sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act which said candidate committee has not spent as of the date of such occurrence; and

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(15) In the case of a candidate for the office of Lieutenant Governor, that such candidate is not deemed to be aiding or promoting the success of the campaign for Lieutenant Governor and the success of a candidate for nomination or election to the office of Governor jointly as described in subsection (a) of section 15 of this act.

(c) The application shall be accompanied by a cumulative itemized accounting of all funds received, expenditures made and expenses incurred but not yet paid by the candidate committee as of three days before the date that the application is signed. Such accounting shall be sworn to under penalty of false statement by the campaign treasurer of the candidate committee. The commission shall prescribe the form of the application and the cumulative itemized accounting, after consulting with the Secretary of the State. The form for such accounting shall conform to the requirements of section 9-333j of the general statutes. Both the candidate and the campaign treasurer of the candidate committee shall sign the application. The application shall also be accompanied by a bond, with surety, in the amount which the applicant candidate is eligible to receive initially from the fund. The commission shall adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, implementing such requirement of a bond.

(d) Not later than five business days following receipt of any such application, the commission shall review the application, determine whether the candidate committee for the applicant (1) has received the required qualifying contributions, and (2) in the case of an application for moneys from the fund for a primary or general election campaign, the applicant has met the applicable condition under subsection (a) of this section for applying for such moneys and, if so, determine the amount of moneys payable to the candidate committee from the fund and notify the State Comptroller and the candidate of such candidate committee, of such amount. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of such amount to the qualified candidate committee from the fund.

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Sec. 13. (NEW) (a) Following the initial deposit of moneys from the fund into the depository account of a qualified candidate committee, no contribution, loan, amount of the candidate's own moneys or any other moneys received by the candidate or the campaign treasurer on behalf of the committee shall be deposited into said depository account, except (1) grants from the fund, (2) contributions from party committees in accordance with the provisions of section 9-333s of the general statutes, as amended by this act, and (3) any additional moneys from the fund as provided in sections 17 and 18 of this act.

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(b) A qualified candidate committee for a candidate for nomination or election to a state office, which receives moneys from the fund, shall not make expenditures or incur expenses in excess of the applicable permitted expenditure amount.

Sec. 14. (NEW) (a) A qualified candidate committee that received moneys from the Citizens' Elections Fund for the selection and support of delegates to a convention or for the convention vote and whose candidate is endorsed for nomination to the office that the candidate is seeking at the party's state convention shall receive moneys from the fund for a primary campaign if one or more other candidates for such nomination receive at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office. Upon the close of the convention and determining that such conditions have been met, the State Elections Enforcement Commission shall notify the State Comptroller of the amount due said candidate. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of a primary campaign grant to the qualified candidate committee from the fund. If no primary is held for such nomination, any unspent moneys from such primary campaign grant shall be returned to the commission and deposited in the fund or used by the candidate committee to reduce the amount of the general election campaign grant.

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(b) A qualified candidate committee that received moneys from the Citizens' Elections Fund for the selection and support of delegates to a convention or for the convention vote and whose candidate receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office shall receive moneys from the fund for a primary campaign if (1) another candidate is endorsed for nomination to the office that the candidate is seeking at the party's state convention, or (2) one or more other candidates for such nomination receive at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office. Upon the close of the convention and determining that such conditions have been met, the State Elections Enforcement Commission shall notify the State Comptroller of the amount due said candidate. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of a primary campaign grant to the qualified candidate committee from the fund. If no primary is held for such nomination, any unspent moneys from such primary campaign grant shall be returned to the commission and deposited in the fund or used by the candidate committee to reduce the amount of the general election campaign grant.

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(c) If a scheduled primary is cancelled pursuant to section 9-429 of the general statutes, a qualified candidate committee which received moneys from the fund for a primary and whose candidate is deemed to have been lawfully nominated pursuant to said section 9-429 shall receive moneys from the fund for a general election campaign. Upon receiving verification from the Secretary of the State that a scheduled primary has not been held and that the candidate of a qualified candidate committee has been deemed to have been lawfully nominated in accordance with the provisions of said section 9-429, the commission shall notify the State Comptroller of the amount payable to said qualified candidate committee and the State Comptroller shall

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draw an order on the State Treasurer for payment of the general election campaign grant to said committee from the fund, provided the amount of such general election grant shall be reduced by the amount of the primary campaign grant which said candidate committee has not spent as of the date of cancellation of the primary.

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(d) A qualified candidate committee that received moneys from the Citizens' Elections Fund for the selection and support of delegates to a convention or for the convention vote shall receive moneys from the fund for a general election campaign if the candidate who established such committee (1) is endorsed for nomination to the office that the candidate is seeking at the party's state convention and no other candidate receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office, or (2) receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office and no other candidate is (A) endorsed for nomination to the office that the candidate is seeking at the party's state convention, or (B) receives at least fifteen per cent of the votes of the convention delegates present and voting on any roll call vote taken on the endorsement or proposed endorsement of a candidate for said office. Upon the close of the convention and determining that such conditions have been met, the State Elections Enforcement Commission shall notify the State Comptroller of the amount due said candidate. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of a general election campaign grant to the qualified candidate committee from the fund.

(e) A qualified candidate committee which received moneys from the fund for a primary campaign and whose candidate is the party nominee shall receive moneys from the fund for a general election campaign. Upon receiving verification from the Secretary of the State of the declaration by the Secretary of the State in accordance with the

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provisions of section 9-440 of the general statutes, of the results of the votes cast at the primary, the commission shall notify the State Comptroller of the amount payable to such qualified candidate committee. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of the general election campaign grant to said committee from said fund.

- (f) A qualified candidate committee which received moneys from the fund for a petition campaign for ballot access and whose candidate's nominating petition has been approved by the Secretary of the State pursuant to subsection (c) of section 9-4530 of the general statutes shall receive moneys from the fund for a general election campaign. Upon receiving notification from the Secretary of the State of such approval, the commission shall notify the State Comptroller of the amount payable to such qualified candidate committee. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of the general election campaign grant to said committee from said fund.
- (g) Not later than twenty-four hours after any event under this section which entitles a candidate to receive moneys from the fund for a primary campaign or a general election campaign, the Secretary of the State shall notify the commission of such event.
- Sec. 15. (NEW) (a) For purposes of this section, expenditures made for purposes of the permitted expenditure amount to aid or promote the success of both a candidate for nomination or election to the office of Governor and a candidate for nomination or election to the office of Lieutenant Governor jointly, shall be considered expenditures made to aid or promote the success of a candidate for nomination or election to the office of Governor. The party-endorsed candidate for nomination or election to the office of Lieutenant Governor and the party-endorsed candidate for nomination or election to the office of Governor shall be deemed to be aiding or promoting the success of both candidates

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jointly upon the earliest of the following: (1) The primary, whether held for the office of Governor, the office of Lieutenant Governor, or both; (2) if no primary is held for the office of Governor or Lieutenant Governor, the convention; or (3) a declaration by the party-endorsed candidates that they shall campaign jointly. Any other candidate for nomination or election to the office of Lieutenant Governor shall be deemed to be aiding or promoting the success of such candidatey for the office of Lieutenant Governor and the success of a candidate for nomination or election to the office of Governor jointly upon a declaration by the candidates that they shall campaign jointly.

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(b) The candidate committee formed to aid or promote the success of a candidate for nomination or election to the office of Lieutenant Governor, the candidate of which campaigns jointly with a candidate for nomination or election to the office of Governor, shall be dissolved as of the applicable date set forth in subsection (a) of this section. Not later than fifteen days after the applicable date set forth in subsection (a) of this section, the campaign treasurer of the candidate committee formed to aid or promote the success of said candidate for nomination or election to the office of Lieutenant Governor shall file a statement with the proper authority under section 9-333e of the general statutes, as amended by this act, identifying all contributions received or expenditures made by the committee since the previous statement and the balance on hand or deficit, as the case may be. Not later than thirty days after the applicable date set forth in subsection (a) of this section, (1) the campaign treasurer of a qualified candidate committee formed to aid or promote the success of said candidate for nomination or election to the office of Lieutenant Governor shall distribute any surplus to the fund, and (2) the campaign treasurer of a nonqualified candidate committee formed to aid or promote the success of said candidate for nomination or election to the office of Lieutenant Governor shall return such surplus to all contributors on a prorated basis of contribution or distribute such surplus to any charitable organization which is a tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code of 1986, or any subsequent

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corresponding internal revenue code of the United States, as from time to time amended.

Sec. 16. (NEW) (a) A qualified candidate committee may borrow moneys on behalf of a campaign for the selection and support of delegates to a convention, a primary or a general election from one or more financial institutions, as defined in section 36a-41 of the general statutes, in an aggregate amount not to exceed one thousand dollars. The amount borrowed shall not constitute a qualifying contribution. No individual, political committee or party committee, except the candidate or, in a general election, the state central committee of a political party, shall endorse or guarantee such a loan in an aggregate amount in excess of two hundred fifty dollars. An endorsement or guarantee of such a loan shall constitute a contribution by such individual or committee for so long as the loan is outstanding. The amount endorsed or guaranteed by such individual or committee shall cease to constitute a contribution upon repayment of the amount endorsed or guaranteed.

- (b) All such loans shall be repaid in full prior to the date a candidate committee applies for the moneys from the fund pursuant to section 12 of this act. The candidate shall certify to the commission that such loans were repaid. A candidate who fails to repay such loans or fails to certify such repayment to the commission shall not be eligible to receive and shall not receive moneys from the fund.
- Sec. 17. (NEW) (a) (1) A qualified candidate committee which receives moneys from the fund pursuant to section 12 of this act and makes expenditures in excess of the permitted expenditure amount (A) shall repay to the fund the amount of expenditures in excess of the applicable permitted expenditure amount, and (B) shall not receive any additional moneys from the fund for the remainder of the election cycle.
- 831 (2) In addition, a candidate of a qualified candidate committee 832 which receives moneys from the fund pursuant to section 12 of this act

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and makes expenditures that, with the intent of said candidate, exceed the applicable permitted expenditure amount by more than one per cent shall (A) be liable to the fund for the amount of such excess expenditures, and (B) be guilty of a class D felony.

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(b) Additional moneys from the fund shall be paid to a qualified candidate committee which received moneys from the fund if the committee of an opposing candidate makes expenditures in excess of the applicable permitted expenditure amount. Such additional moneys from the fund shall be paid to a qualified candidate committee which received moneys from the fund (1) regardless of whether the candidate committee which makes expenditures in excess of the applicable permitted expenditure amount has received moneys from the fund, (2) in an amount equal to the greatest amount of expenditures in excess of the applicable permitted expenditure amount which the committee of an opposing candidate has made expenditures, but not more than one hundred per cent of the amount of moneys which the qualified candidate committee has received from the fund, and (3) immediately following the commission's verification that the committee of an opposing candidate has made expenditures in excess of the applicable permitted expenditure amount. In the case of the candidate committee of a nonparticipating candidate making such excess expenditures, additional moneys shall not be paid to a qualified candidate committee under this subsection until the general election campaign. No qualified candidate committee which expends moneys in excess of the permitted expenditure amount shall receive additional moneys from the fund pursuant to this subsection.

(c) If a nonparticipating candidate makes or incurs the obligation to make an excess expenditure more than twenty days before the day of a convention, primary or election, the candidate shall file a declaration of excess expenditures not later than forty-eight hours after making or incurring the expenditure. If a nonparticipating candidate makes or incurs the obligation to make an excess expenditure twenty days or less before the day of a convention, primary or election, the candidate shall file a declaration of excess expenditures not later than twenty-

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four hours after making or incurring the expenditure. The commission may determine whether any expenditure by a nonparticipating candidate shall be deemed an excess expenditure.

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Sec. 18. (NEW) (a) Any person who makes or obligates to make an independent expenditure, as defined in section 9-333a of the general statutes, as amended, intended to promote the success or defeat of a candidate for nomination or election to a state office, which exceeds five hundred dollars, in the aggregate, during the period for the selection and support of delegates to a convention, a primary campaign period or an election campaign period, shall file a report of such independent expenditure to the State Elections Enforcement Commission. If the person makes or obligates to make such independent expenditure more than twenty days before the day of a convention, primary or election, the person shall file such report not later than forty-eight hours after such payment or obligation. If the person makes or obligates to make such independent expenditure twenty days or less before the day of a convention, primary or election, the person shall file such report not later than twenty-four hours after such payment or obligation. The report shall be filed under penalty of false statement.

- (b) The independent expenditure report shall include a statement (1) identifying the candidate for whom the independent expenditure is intended to promote the success or defeat, (2) affirming that the expenditure is totally independent and involves no cooperation or coordination with or direction from a candidate or a political party, and (3) affirming that the individual making the expenditure has not served or does not serve as treasurer, deputy treasurer or chairperson of the candidate committee during the same election cycle.
- (c) Any person may file a complaint with the commission upon the belief that (1) any such independent expenditure report or statement is false, or (2) any person who is required to file an independent expenditure report under subsection (a) of this section has failed to do so. The commission shall make a prompt determination on such a

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- (d) Upon the receipt of a report that such an independent expenditure has been made or obligated to be made, the commission shall immediately notify the State Comptroller that additional money, equal to the amount of the independent expenditure, shall be paid to the qualifying candidate committees of each participating candidate whom the independent expenditure is intended to oppose or defeat. Not later than three business days following notification by the commission, the State Comptroller shall draw an order on the State Treasurer for payment of such amount to each such qualified candidate committee from the fund. The provisions of this subsection shall be subject to the following:
- (1) The maximum aggregate amount of funding that the qualified candidate committee of a participating candidate shall receive to match the independent expenditures made or obligated to be made on behalf of an opposing participating candidate shall not be greater than one hundred per cent of the total moneys that said candidate committee has received from the fund.
- (2) The maximum aggregate amount of funding that the qualified candidate committee of a participating candidate shall receive to match the independent expenditures and the excess expenditures of a nonparticipating candidate shall not be greater than two hundred per cent of the total moneys that said candidate committee has received from the fund.
- (3) Such additional funding shall be granted to the qualified candidate committee of a participating candidate opposed by a nonparticipating candidate only if the nonparticipating candidate's campaign expenditures, combined with the amount of independent expenditures, exceed the applicable permitted expenditure amount for the participating candidate, during the general election campaign.
- 931 Sec. 19. (NEW) On the second Tuesday in July in any year in which

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a state office election is held, and on each subsequent Tuesday until and including the fourth Tuesday in October in such year, the campaign treasurer of each candidate committee organized to aid or promote the success of a candidate for nomination or election to a state office at such election shall file with the Secretary of the State and the commission a statement, sworn under penalty of false statement, of itemized receipts and expenditures for the preceding seven calendar days. If a campaign treasurer fails to file any statement required by this section (1) within the time required, or (2) with both the Secretary of the State and the commission, such campaign treasurer shall be subject to a civil penalty imposed by the commission, of not more than one thousand dollars for each such failure under subdivision (1) or (2) of this section.

Sec. 20. (NEW) The Secretary of the State shall provide in electronic format, free of charge, to each committee which receives moneys from the Citizens' Elections Fund pursuant to section 12 of this act, a copy of the centralized computer list of registered voters in the state established pursuant to the plan authorized under section 1 of special act 91-45.

Sec. 21. (NEW) (a) Not later than March first in the year before any year in which a state office election is to be held, the commission shall determine whether the amount of moneys in the fund is sufficient to carry out the purposes of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, based on the information available to the commission at such time. If the commission determines at such time that the amount of moneys in the fund is not sufficient to carry out such purposes, the commission shall immediately issue a report. The General Assembly may authorize alternative sources of funding sufficient to carry out the purposes of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act.

(b) Not later than January first in any year in which a state office election is to be held, the commission shall determine whether the amount of moneys in the fund is sufficient to carry out the purposes of

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sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act. If the commission determines that such amount is not sufficient to carry out such purposes, the commission shall, not later than three days after such later determination, (1) determine the percentage of the fund's obligations that can be met for such election, (2) recalculate the amount of each payment that a qualified candidate committee is entitled to receive under section 10 or 11 of this act by multiplying such percentage by the amount that the committee would have been entitled to receive under section 10 or 11 of this act if there were a sufficient amount of moneys in the fund, and (3) notify each applicant for moneys from the fund of such insufficiency, percentage and applicable recalculation. After a qualified candidate committee first receives any such recalculated payment, the committee may resume accepting contributions and making expenditures from such contributions, provided no qualified candidate committee which receives such recalculated payments from the fund shall accept contributions in excess of the amount of moneys which the committee was entitled to receive from the fund but did not receive from the fund. The commission shall also issue a report on said determination. The General Assembly may authorize alternative sources of funding sufficient to carry out the purposes of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act. If the commission issues such determination at a time when the General Assembly is not in session, the commission shall notify the president pro tempore of the Senate and the speaker of the House of Representatives who may call a special session of the General Assembly, in accordance with section 2-7 of the general statutes, to consider authorizing such alternative sources of funding.

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(c) The commission shall establish a reserve account in the fund. The first twenty-five thousand dollars deposited in the fund during any year shall be placed in said account. The commission shall use moneys in the reserve account only during the seven days preceding an election for payments to candidates (1) whose payments were reduced under subsection (b) of this section, or (2) who are entitled to funding

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- to match independent expenditures pursuant to section 18 of this act during said seven-day period.
- 1001 Sec. 22. (NEW) A candidate of a candidate committee which 1002 receives moneys from the Citizens' Elections Fund may expend 1003 personal moneys in an aggregate amount not exceeding one thousand 1004 dollars to aid or promote the success of such candidate's campaign for 1005 nomination or election to a state office. Any such expenditure shall be 1006 made and reported in accordance with the provisions of sections 9-333i 1007 and 9-333j of the general statutes and shall be considered a qualifying 1008 contribution for the purposes of section 9 of this act.
- Sec. 23. Section 9-333a of the general statutes, as amended by section 1010 1 of public act 99-12, is repealed and the following is substituted in lieu 1011 thereof:
- 1012 As used in this chapter <u>and sections 1 to 4, inclusive, 6 to 22,</u> 1013 <u>inclusive, and 36 and 37 of this act:</u>

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- (1) "Committee" means a party committee, political committee or a candidate committee organized, as the case may be, for a single primary, election or referendum, or for ongoing political activities, to aid or promote the success or defeat of any political party, any one or more candidates for public office or the position of convention delegate or town committee member or any referendum question.
- (2) "Party committee" means a state central committee or a town committee. "Party committee" does not mean a party-affiliated or district, ward or borough committee which receives all of its funds from the state central committee of its party or from a single town committee with the same party affiliation. Any such committee so funded shall be construed to be a part of its state central or town committee for purposes of this chapter and sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act.
- 1028 (3) "Political committee" means (A) a committee organized by a 1029 business entity or organization, (B) persons other than individuals, or

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two or more individuals organized or acting jointly conducting their activities in or outside the state, (C) a committee established by a candidate to determine the particular public office to which [he] such candidate shall seek nomination or election, and referred to in this chapter as an exploratory committee, or (D) a committee established by or on behalf of a slate of candidates in a primary for the position of convention delegate, but does not mean a candidate committee or a party committee.

- (4) "Candidate committee" means any committee designated by a single candidate, or established with the consent, authorization or cooperation of a candidate, for the purpose of a single primary or election and to aid or promote [his] such candidate's candidacy alone for a particular public office or the position of town committee member, but does not mean a political committee or a party committee.
- (5) "National committee" means the organization which according to the bylaws of a political party is responsible for the day-to-day operation of the party at the national level.
- (6) "Organization" means all labor organizations, (A) as defined in the Labor-Management Reporting and Disclosure Act of 1959, as from time to time amended, or (B) as defined in subdivision (9) of section 31-101, employee organizations as defined in subsection (d) of section 5-270 and subdivision (6) of section 7-467, bargaining representative organizations for teachers, any local, state or national organization, to which a labor organization pays membership or per capita fees, based upon its affiliation or membership, and trade or professional associations which receive their funds exclusively from membership dues, whether organized in or outside of this state, but does not mean a candidate committee, party committee or a political committee.
- (7) "Business entity" means the following, whether organized in or outside of this state: Stock corporations, banks, insurance companies, business associations, bankers associations, insurance associations,

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1062 trade or professional associations which receive funds from 1063 membership dues and other sources, partnerships, joint ventures, 1064 private foundations, as defined in Section 509 of the Internal Revenue 1065 Code of 1986, or any subsequent corresponding internal revenue code 1066 of the United States, as from time to time amended; trusts or estates; 1067 corporations organized under sections 38a-175 to 38a-192, inclusive, 38a-199 to 38a-209, inclusive, and 38a-214 to 38a-225, inclusive, and 1068 1069 chapters 594 to 597, inclusive; cooperatives, and any other association, 1070 organization or entity which is engaged in the operation of a business 1071 or profit-making activity; but does not include professional service 1072 corporations organized under chapter 594a and owned by a single 1073 individual, nonstock corporations which are not engaged in business 1074 or profit-making activity, organizations, as defined in subdivision (6) 1075 of this section, candidate committees, party committees and political 1076 committees as defined in this section. For purposes of this chapter, 1077 corporations which are component members of a controlled group of 1078 corporations, as those terms are defined in Section 1563 of the Internal 1079 Revenue Code of 1986, or any subsequent corresponding internal 1080 revenue code of the United States, as from time to time amended, shall 1081 be deemed to be one corporation.

(8) "Individual" means a human being, a sole proprietorship, or a professional service corporation organized under chapter 594a and owned by a single human being.

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- (9) "Person" means an individual, committee, firm, partnership, organization, association, syndicate, company trust, corporation, limited liability company or any other legal entity of any kind but does not mean the state or any political or administrative subdivision of the state.
  - (10) "Candidate" means an individual who seeks nomination for election or election to public office whether or not such individual is elected, and for the purposes of this chapter and sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act an individual shall be deemed to seek nomination for election or election if [he] such

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1095 individual has (A) been endorsed by a party or become eligible for a 1096 position on the ballot at an election or primary, or (B) solicited or 1097 received contributions or made expenditures or given [his] such 1098 individual's consent to any other person to solicit or receive 1099 contributions or make expenditures with the intent to bring about [his] 1100 <u>such individual's</u> nomination for election or election to any such office. 1101 "Candidate" also means a slate of candidates which is to appear on the 1102 ballot in a primary for the position of convention delegate. For the 1103 purposes of sections 9-333 to 9-333l, inclusive, as amended by this act, 1104 and section 9-333w, "candidate" also means an individual who is a 1105 candidate in a primary for town committee members.

(11) "Campaign treasurer" means the individual appointed by a candidate or by the [chairman] <u>chairperson</u> of a party committee or a political committee to receive and disburse funds on behalf of the candidate or committee.

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- 1110 (12) "Deputy campaign treasurer" means the individual appointed 1111 by the candidate or by the [chairman] <u>chairperson</u> of a committee to 1112 serve in the capacity of the campaign treasurer if the campaign 1113 treasurer is unable to perform [his] the campaign treasurer's duties.
- 1114 (13) "Solicitor" means an individual appointed by a campaign 1115 treasurer of a committee to receive, but not to disburse, funds on 1116 behalf of the committee.
- 1117 (14) "Referendum question" means a question to be voted upon at 1118 any election or referendum, including a proposed constitutional 1119 amendment.
- 1120 (15) "Lobbyist" means a lobbyist as defined in subsection (l) of 1121 section 1-91.
- 1122 (16) "Business with which he is associated" means any business in 1123 which the contributor is a director, officer, owner, limited or general 1124 partner or holder of stock constituting five per cent or more of the total 1125 outstanding stock of any class. Officer refers only to the president,

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- executive or senior vice-president or treasurer of such business.
- 1127 (17) "Independent expenditure" means an expenditure that is made
- 1128 without the consent, knowing participation, or consultation of, a
- 1129 candidate or agent of the candidate committee. "Independent
- 1130 expenditure" does not include an expenditure (A) if there is any
- 1131 coordination or direction with respect to the expenditure between the
- candidate or the treasurer, deputy treasurer or [chairman] chairperson
- 1133 of [his] such candidate committee and the person making the
- expenditure, or (B) if, during the same election cycle, the individual
- making the expenditure serves or has served as the treasurer, deputy
- treasurer or [chairman] chairperson of the candidate committee.
- 1137 (18) "Federal account" means a depository account that is subject to
- the disclosure and contribution limits provided under the Federal
- 1139 Election Campaign Act of 1971, as amended from time to time.
- 1140 (19) "Public funds" means funds belonging to, or under the control
- of, the state or a political subdivision of the state.
- Sec. 24. Section 9-333b of the general statutes, as amended by public
- act 99-264, is repealed and the following is substituted in lieu thereof:
- 1144 (a) As used in this chapter and sections 1 to 4, inclusive, 6 to 22,
- inclusive, and 36 and 37 of this act, "contribution" means:
- 1146 (1) Any gift, subscription, loan, advance, payment or deposit of
- money or anything of value, made for the purpose of influencing the
- nomination for election, or election, of any person or for the purpose of
- aiding or promoting the success or defeat of any referendum question
- or on behalf of any political party;
- 1151 (2) A written contract, promise or agreement to make a contribution
- 1152 for any such purpose;
- 1153 (3) The payment by any person, other than a candidate or campaign
- 1154 treasurer, of compensation for the personal services of any other
- person which are rendered without charge to a committee or candidate

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- 1156 for any such purpose;
- 1157 (4) An expenditure when made by a person with the cooperation of,
- 1158 or in consultation with, any candidate, candidate committee or
- 1159 candidate's agent or which is made in concert with, or at the request or
- 1160 suggestion of, any candidate, candidate committee or candidate's
- 1161 agent; or
- 1162 (5) Funds received by a committee which are transferred from
- another committee or other source for any such purpose.
- (b) As used in this chapter and sections 1 to 4, inclusive, 6 to 22,
- inclusive, and 36 and 37 of this act, "contribution" does not mean:
- 1166 (1) A loan of money made in the ordinary course of business by a
- 1167 national or state bank;
- 1168 (2) Any communication made by a corporation, organization or
- 1169 association to its members, owners, stockholders, executive or
- 1170 administrative personnel, or their families;
- 1171 (3) Nonpartisan voter registration and get-out-the-vote campaigns
- by any corporation, organization or association aimed at its members,
- owners, stockholders, executive or administrative personnel, or their
- 1174 families;
- 1175 (4) Uncompensated services provided by individuals volunteering
- 1176 their time;
- 1177 (5) The use of real or personal property, and the cost of invitations,
- 1178 food or beverages, voluntarily provided by an individual to a
- 1179 candidate or on behalf of a state central or town committee, in
- 1180 rendering voluntary personal services for candidate or party-related
- activities at the individual's residence, to the extent that the cumulative
- value of the invitations, food or beverages provided by the individual
- on behalf of any single candidate does not exceed two hundred dollars
- 1184 with respect to any single election, and on behalf of all state central
- and town committees does not exceed four hundred dollars in any

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1186 calendar year;

- (6) The sale of food or beverage for use in a candidate's campaign or for use by a state central or town committee at a discount, if the charge is not less than the cost to the vendor, to the extent that the cumulative value of the discount given to or on behalf of any single candidate does not exceed two hundred dollars with respect to any single election, and on behalf of all state central and town committees does not exceed four hundred dollars in a calendar year;
- (7) Any unreimbursed payment for travel expenses made by an individual who on [his] <u>said individual's</u> own behalf volunteers [his] <u>said individual's</u> personal services to any single candidate to the extent the cumulative value does not exceed two hundred dollars with respect to any single election, and on behalf of all state central or town committees does not exceed four hundred dollars in a calendar year;
- (8) The payment, by a party committee, political committee or an individual, of the costs of preparation, display, mailing or other distribution incurred by the committee or individual with respect to any printed slate card, sample ballot or other printed list containing the names of three or more candidates;
- (9) The donation of any item of personal property by an individual to a committee for a fund-raising affair, including a tag sale or auction, or the purchase by an individual of any such item at such an affair, to the extent that the cumulative value donated or purchased does not exceed fifty dollars;
- (10) The purchase of advertising space which clearly identifies the purchaser, in a program for a fund-raising affair, provided the cumulative purchase of such space does not exceed two hundred fifty dollars from any single candidate or [his] committee of any single candidate with respect to any single election campaign or two hundred fifty dollars from any single party committee or other political committee in any calendar year if the purchaser is a business entity or fifty dollars for purchases by any other person, except that the

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- 1218 purchase of advertising space described in this subdivision shall be
- 1219 deemed to be a contribution for the purposes of sections 1 to 4,
- inclusive, 6 to 22, inclusive, and 36 and 37 of this act;
- 1221 (11) The payment of money by a candidate to [his] <u>said candidate's</u>
- 1222 candidate committee;
- 1223 (12) The donation of goods or services by a business entity to a
- 1224 committee for a fund-raising affair, including a tag sale or auction, to
- the extent that the cumulative value donated does not exceed one
- 1226 hundred dollars;
- 1227 (13) The advance of a security deposit by an individual to a
- telephone company, as defined in section 16-1, for telecommunications
- service for a committee, provided the security deposit is refunded to
- the individual; or
- 1231 (14) The provision of facilities, equipment, technical and managerial
- 1232 support, and broadcast time by a community antenna television
- 1233 company, as defined in section 16-1, for community access
- 1234 programming pursuant to section 16-331a, unless (A) the major
- purpose of providing such facilities, equipment, support and time is to
- 1236 influence the nomination or election of a candidate, or (B) such
- 1237 facilities, equipment, support and time are provided on behalf of a
- 1238 political party.
- 1239 Sec. 25. Subsection (a) of section 9-333e of the general statutes is
- repealed and the following is substituted in lieu thereof:
- 1241 (a) Statements filed by party committees, political committees
- 1242 formed to aid or promote the success or defeat of a referendum
- 1243 question proposing a constitutional convention, constitutional
- 1244 amendment or revision of the constitution, individual lobbyists, and
- those political committees and candidate committees formed to aid or
- 1246 promote the success or defeat of any candidate for the office of
- 1247 Governor, Lieutenant Governor, Secretary of the State, State Treasurer,
- 1248 Comptroller, Attorney General, sheriff, judge of probate and members

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1249 of the General Assembly, shall be filed with the office of the Secretary 1250 of the State. A copy of each statement filed by a candidate committee 1251 formed to aid or promote the success of any candidate for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, 1252 1253 State Comptroller or Attorney General shall be filed at the same time 1254 with the commission. A copy of each statement filed by a town 1255 committee shall be filed at the same time with the town clerk of the 1256 municipality in which the committee is situated. A political committee 1257 formed for a slate of candidates in a primary for the position of 1258 convention delegate shall file statements with both the Secretary of the 1259 State and the town clerk of the municipality in which the primary is to 1260 be held.

Sec. 26. Subsection (a) of section 9-333m of the general statutes is repealed and the following is substituted in lieu thereof:

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(a) No individual shall make a contribution or contributions to, for the benefit of, or pursuant to the authorization or request of, a candidate or a committee supporting or opposing any candidate's campaign for nomination at a primary, or any candidate's campaign for election, to the office of (1) Governor, in excess of [two thousand five hundred one thousand dollars; (2) Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, in excess of [one thousand five hundred] seven hundred fifty dollars; (3) sheriff or chief executive officer of a town, city or borough, in excess of one thousand dollars; (4) state senator or probate judge, in excess of five hundred dollars; or (5) state representative or any other office of a municipality not [previously] specifically included in this subsection, in excess of two hundred fifty dollars. [The] Except for contributions to, or for the benefit of, a candidate's campaign for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, the limits imposed by this subsection shall be applied separately to primaries and elections.

Sec. 27. Section 9-333n of the general statutes is repealed and the

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following is substituted in lieu thereof:

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(a) No individual shall make a contribution or contributions in any one calendar year in excess of five thousand dollars to the state central committee of any party, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a town committee of any political party, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a political committee other than (1) a political committee formed solely to aid or promote the success or defeat of a referendum question, (2) an exploratory committee, (3) a political committee established by an organization, or for the benefit of such committee pursuant to its authorization or request, or (4) a political committee formed by a slate of candidates in a primary for the position of delegate to the same convention. No individual who makes a contribution to a party committee may direct such committee to contribute or expend any portion of such contribution to, or for the benefit of, any candidate's campaign for nomination or election to a state office, as defined in section 1 of this act.

(b) No individual shall make a contribution to a political committee established by an organization which receives its funds from the organization's treasury. With respect to a political committee established by an organization which has complied with the provisions of subsection (b) or (c) of section 9-333p, and has elected to receive contributions, no individual other than a member of the organization may make contributions to the committee, in which case the individual may contribute not more than five hundred dollars in any one calendar year to such committee or for the benefit of such committee pursuant to its authorization or request.

(c) In no event may any individual make contributions to a candidate committee and a political committee formed solely to support one candidate other than an exploratory committee or for the benefit of a candidate committee and a political committee formed solely to support one candidate pursuant to the authorization or

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request of any such committee, in an amount which in the aggregate is in excess of the maximum amount which may be contributed to the candidate.

- (d) Any individual may make unlimited contributions or expenditures to aid or promote the success or defeat of any referendum question, provided any individual who makes an expenditure or expenditures in excess of one thousand dollars to promote the success or defeat of any referendum question shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a political committee under section 9-333j.
- (e) Any individual acting alone may, independent of any candidate, agent of the candidate, or committee, make unlimited expenditures to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any office or position. [, provided any] Except for an individual who is subject to the provisions of subsection (a) of section 18 of this act, any individual who makes an independent expenditure or expenditures in excess of one thousand dollars to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any such office or position shall file statements according to the same schedule and in the same manner as [is] required of a campaign treasurer of a candidate committee under section 9-333j.
- (f) As used in this subsection, "investment services" means legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services. No individual who is an owner of a firm which provides investment services and to which the <u>State</u> Treasurer pays compensation, expenses or fees or issues a contract, and no individual who is employed by such a firm as a manager, officer, director, partner or employee with managerial or discretionary responsibilities to invest, manage funds or provide investment services for brokerage, underwriting and financial advisory activities which are in the

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statutory and constitutional purview of the <u>State</u> Treasurer, shall make a contribution on or after October 1, 1995, to, or solicit contributions on or after said date on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of <u>State</u> Treasurer during the term of office of the <u>State</u> Treasurer which pays compensation, expenses or fees or issues a contract to such firm.

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Sec. 28. Subsection (d) of section 9-3330 of the general statutes is repealed and the following is substituted in lieu thereof:

(d) A political committee organized by a business entity shall not make a contribution or contributions to or for the benefit of any candidate's campaign for nomination at a primary or any candidate's campaign for election to the office of: (1) Governor, in excess of [five] one thousand dollars; (2) Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, in excess of [three thousand] seven hundred fifty dollars; (3) sheriff, in excess of two thousand dollars; (4) state senator, probate judge or chief executive officer of a town, city or borough, in excess of one thousand dollars; (5) state representative, in excess of five hundred dollars; [or] (6) any other office of a municipality not included in subdivision (4) of this subsection, in excess of two hundred fifty dollars; or (7) an exploratory committee, in excess of two hundred fifty dollars. [The] Except for contributions to, or for the benefit of, a candidate's campaign for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, the limits imposed by this subsection shall apply separately to primaries and elections, and contributions by any such committee to candidates designated in this subsection shall not exceed one hundred thousand dollars in the aggregate for any single election and primary preliminary thereto. Contributions to such committees shall also be subject to the provisions of section 9-333t, as amended by this act, in the case of committees formed for ongoing political activity or section 9-333u, as amended by this act, in the case of committees formed for a single election or primary.

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Sec. 29. Section 9-333q of the general statutes is repealed and the following is substituted in lieu thereof:

- (a) No political committee established by an organization shall make a contribution or contributions to, or for the benefit of, any candidate's campaign for nomination at a primary or for election to the office of: (1) Governor, in excess of [two thousand five hundred] one thousand dollars; (2) Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, in excess of [one thousand five hundred] seven hundred fifty dollars; (3) sheriff or chief executive officer of a town, city or borough, in excess of one thousand dollars; (4) state senator or probate judge, in excess of five hundred dollars; or (5) state representative or any other office of a municipality not [previously] specifically included in this subsection, in excess of two hundred fifty dollars.
- (b) No such committee shall make a contribution or contributions to, or for the benefit of, an exploratory committee, in excess of two hundred fifty dollars. Any such committee may make unlimited contributions to a political committee formed solely to aid or promote the success or defeat of a referendum question.
- (c) [The] Except for contributions to, or for the benefit of, a candidate's campaign for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, the limits imposed by subsection (a) of this section shall apply separately to primaries and elections. [and no] No such committee shall make contributions to the candidates designated in this section which in the aggregate exceed fifty thousand dollars for any single election and primary preliminary thereto.
- (d) No political committee established by an organization shall make contributions in any one calendar year to, or for the benefit of, (1) the state central committee of a political party, in excess of five thousand dollars; (2) a town committee, in excess of one thousand dollars; or (3) any political committee, other than an exploratory

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committee or a committee formed solely to aid or promote the success or defeat of a referendum question, in excess of two thousand dollars.

- (e) No political committee established by an organization shall make contributions to the committees designated in subsection (d) of this section, which in the aggregate exceed fifteen thousand dollars in any one calendar year. Contributions to a political committee established by an organization shall also be subject to the provisions of section 9-333t, as amended by this act, in the case of a committee formed for ongoing political activity or section 9-333u, as amended by this act, in the case of a committee formed for a single election or primary.
- Sec. 30. Section 9-333s of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) A party committee may make unlimited contributions to, or for the benefit of, any of the following: (1) Another party committee; (2) a candidate committee other than a candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General; (3) a national committee of a political party; (4) a committee of a candidate for federal or out-of-state office; or (5) a political committee.
  - (b) (1) No state central committee shall make a contribution in excess of (A) fifty thousand dollars to a candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of Governor, and (B) ten thousand dollars to a candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General.
  - (2) No town committee shall make a contribution in excess of (A) one thousand dollars to a candidate committee established to aid or promote the success of one candidate for nomination at a primary or

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election to the office of Governor, and (B) five hundred dollars to a 1446 1447 candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of 1448 1449 Lieutenant Governor, Secretary of the State, State Treasurer, State 1450 Comptroller or Attorney General. 1451 (3) The limits imposed by this subsection shall not apply separately 1452 to primaries and elections. 1453 (c) (1) No candidate committee of a candidate for nomination or 1454 election to the office of Governor shall receive more than (A) fifty thousand dollars, in total, from state central committees, and (B) 1455 1456 seventy-five thousand dollars, in total, from town committees. 1457 (2) No candidate committee of a candidate for nomination or 1458 election to the office of Lieutenant Governor, Attorney General, State 1459 Comptroller, State Treasurer or Secretary of the State shall receive more than (A) ten thousand dollars, in total, from state central 1460 1461 committees, and (B) twenty thousand dollars, in total, from town 1462 committees. 1463 (3) The limits imposed by this subsection shall not apply separately 1464 to primaries and elections. 1465 (d) A party committee may also make contributions to a charitable 1466 organization which is a tax-exempt organization under Section 1467 501(c)(3) of the Internal Revenue Code, as from time to time amended, 1468 or make memorial contributions. 1469 [(b)] (e) A party committee may receive contributions from a federal account of a national committee of a political party, but may not 1470 1471 receive contributions from any other account of a national committee 1472 of a political party or from a committee of a candidate for federal or 1473 out-of-state office, for use in the election of candidates subject to the 1474 provisions of this chapter.

Sec. 31. Section 9-333t of the general statutes is repealed and the

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1476 following is substituted in lieu thereof:

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(a) No political committee organized for ongoing political activities shall make contributions to, or for the benefit of, any candidate's campaign for nomination at a primary or for election to the office of:

(1) Governor, in excess of one thousand dollars; or (2) Lieutenant Governor, Secretary of the State, State Treasurer, State Comptroller or Attorney General, in excess of seven hundred fifty dollars. The limits imposed by this subsection shall not apply separately to primaries and elections.

[(a)] (b) A political committee organized for ongoing political activities may make unlimited contributions to, or for the benefit of, a party committee; any national committee of a political party; a candidate committee other than a candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of Governor, Lieutenant Governor, Attorney General, Secretary of the State, State Treasurer or State Comptroller; or a committee of a candidate for federal or out-of-state office. No such political committee shall make a contribution or contributions in excess of two thousand dollars to another political committee in any calendar year except that a political committee organized by a business entity may make unlimited contributions to, or for the benefit of, another political committee organized by a business entity. No political committee organized for ongoing political activities shall make a contribution in excess of two hundred fifty dollars to an exploratory committee. If such an ongoing committee is established by an organization or a business entity, its contributions shall be subject to the limits imposed by sections 9-3330 to 9-333q, inclusive, as amended by this act. A political committee organized for ongoing political activities may make contributions to a charitable organization which is a tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code, as from time to time amended, or make memorial contributions.

[(b)] (c) A political committee organized for ongoing political

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activities may receive contributions from the federal account of a national committee of a political party, but may not receive contributions from any other account of a national committee of a political party or from a committee of a candidate for federal or out-of-state office.

- Sec. 32. Section 9-333u of the general statutes is repealed and the following is substituted in lieu thereof:
- 1516 (a) No political committee established for a single primary or election shall make contributions to, or for the benefit of, any 1517 1518 candidate's campaign for nomination at a primary or for election to the office of: (1) Governor, in excess of one thousand dollars; or (2) 1519 1520 Lieutenant Governor, Secretary of the State, State Treasurer, State 1521 Comptroller or Attorney General, in excess of seven hundred fifty 1522 dollars. The limits imposed by this subsection shall not apply 1523 separately to primaries and elections.

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[(a)] (b) A political committee established for a single primary or election may make unlimited contributions to, or for the benefit of, a party committee or a candidate committee other than a candidate committee established to aid or promote the success of one candidate for nomination at a primary or election to the office of Governor, Lieutenant Governor, Attorney General, Secretary of the State, State Treasurer or State Comptroller, but no such political committee shall make contributions to a national committee, or a committee of a candidate for federal or out-of-state office. If such a political committee is established by an organization or a business entity, its contributions shall also be subject to the limitations imposed by sections 9-3330 to 9-333q, inclusive, as amended by this act. No political committee formed for a single election or primary shall, with respect to such election or primary make a contribution or contributions in excess of two thousand dollars to another political committee, provided no such political committee shall make a contribution in excess of two hundred fifty dollars to an exploratory committee.

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[(b)] (c) A political committee established for a single primary or election shall not receive contributions from a committee of a candidate for federal or out-of-state office or from a national committee.

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Sec. 33. Subsection (b) of section 9-333y of the general statutes is repealed and the following is substituted in lieu thereof:

(b) If any campaign treasurer or lobbyist fails to file the statements required by section 9-333j or subsection (g) of section 9-333l, as the case may be, within the time required, [he] the campaign treasurer or lobbyist shall pay a late filing fee of fifty-five dollars. In the case of a statement that is required to be filed with the Secretary of the State, the secretary shall, within ten days after the filing deadline, notify by certified mail, return receipt requested, the person required to file that, if such statement is not filed within twenty-one days after the deadline, the person is in violation of said section or subsection. If the person does not file such statement within twenty-one days after the deadline, the secretary shall notify the State Elections Enforcement Commission within twenty-eight days after the deadline. In the case of a copy of a statement that is required to be filed with the State Elections Enforcement Commission, the commission shall, not later than ten days after the filing deadline, notify by certified mail, return receipt requested, the person required to file that if such statement is not filed within twenty-one days after the deadline the person is in violation of section 9-333j. In the case of a statement that is required to be filed with a town clerk, the town clerk shall forthwith after the filing deadline notify by certified mail, return receipt requested, the person required to file that, if such statement is not filed within seven days after receiving such notice, the town clerk shall notify the State Elections Enforcement Commission that the person is in violation of said section or subsection. The penalty for any violation of said section or subsection shall be a fine of not more than one thousand dollars or imprisonment for not more than one year or both.

1573 Sec. 34. Section 9-7b of the general statutes is repealed and the

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1574 following is substituted in lieu thereof:

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- 1575 (a) The State Elections Enforcement Commission shall have the following duties and powers:
  - (1) To make investigations on its own initiative or with respect to statements filed with the commission by the Secretary of the State or any town clerk, or upon written complaint under oath by any individual, with respect to alleged violations of any provision of the general statutes or sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, relating to any election or referendum, any primary held pursuant to section 9-423, 9-424, 9-425 or 9-464 or any primary held pursuant to a special act, and to hold hearings when the commission deems necessary to investigate violations of any provisions of the general statutes or sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, relating to any such election, primary or referendum, and for the purpose of such hearings the commission may administer oaths, examine witnesses and receive oral and documentary evidence, and shall have the power to subpoena witnesses under procedural rules the commission shall adopt, to compel their attendance and to require the production for examination of any books and papers which the commission deems relevant to any matter under investigation or in question. In connection with its investigation of any alleged violation of any provision of chapter 145, or of any provision of section 9-359 or section 9-359a, the commission shall also have the power to subpoena any municipal clerk and to require the production for examination of any absentee ballot, inner and outer envelope from which any such ballot has been removed, depository envelope containing any such ballot or inner or outer envelope as provided in sections 9-150a and 9-150b and any other record, form or document as provided in section 9-150b, in connection with the election, primary or referendum to which the investigation relates. In case of a refusal to comply with any subpoena issued pursuant to this subsection or to testify with respect to any matter upon which that person may be lawfully interrogated, the superior court for the judicial district of Hartford, on application of the

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commission, may issue an order requiring such person to comply with such subpoena and to testify; failure to obey any such order of the court may be punished by the court as a contempt thereof. In any matter under investigation which concerns the operation or inspection of or outcome recorded on any voting machine, the commission may issue an order to the municipal clerk to impound such machine until the investigation is completed;

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(2) To levy a civil penalty not to exceed (A) two thousand dollars per offense against any person the commission finds to be in violation of any provision of chapter 145, part V of chapter 146, part I of chapter 147, chapter 148, section 9-12, subsection (a) of section 9-17, section 9-19b, 9-19e, 9-19g, 9-19h, 9-19i, 9-20, 9-21, 9-23a, 9-23g, 9-23h, 9-23j to 9-230, inclusive, 9-26, 9-31a, 9-32, 9-35, 9-35b, 9-35c, 9-40a, 9-42, 9-43, 9-50a, 9-56, 9-59, 9-168d, 9-170, 9-171, 9-172, 9-409, 9-410, 9-412, 9-436, 9-436a, 9-453e to 9-453h, inclusive, 9-453k, [or] 9-453o or sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, or (B) two thousand dollars per offense or twice the amount of any improper payment or contribution, whichever is greater, against any person the commission finds to be in violation of any provision of chapter 150. The commission may levy a civil penalty against any person under subparagraph (A) or (B) of this subdivision only after giving the person an opportunity to be heard at a hearing conducted in accordance with sections 4-176e to 4-184, inclusive. In the case of failure to pay any such penalty levied pursuant to this subsection [within] not later than thirty days of written notice sent by certified or registered mail to such person, the superior court for the judicial district of Hartford, on application of the commission, may issue an order requiring such person to pay the penalty imposed and such court costs, sheriff's fees and attorney's fees incurred by the commission as the court may determine;

(3) (A) To issue an order requiring any person the commission finds to have received any contribution or payment which is prohibited by any of the provisions of chapter 150, after an opportunity to be heard at a hearing conducted in accordance with the provisions of sections

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4-176e to 4-184, inclusive, to return such contribution or payment to the donor or payor, or to remit such contribution or payment to the state for deposit in the General Fund, whichever is deemed necessary to effectuate the purposes of chapter 150;

- (B) To issue an order when the commission finds that an intentional violation of any provision of chapter 150 has been committed, after an opportunity to be heard at a hearing conducted in accordance with sections 4-176e to 4-184, inclusive, which order may contain one or more of the following sanctions: (i) Removal of a campaign treasurer, deputy campaign treasurer or solicitor; or (ii) prohibition on serving as a campaign treasurer, deputy campaign treasurer or solicitor, for a period not to exceed four years;
- (C) To issue an order revoking any person's eligibility to be appointed or serve as an election, primary or referendum official or unofficial checker or in any capacity at the polls on the day of an election, primary or referendum, when the commission finds such person has intentionally violated any provision of the general statutes relating to the conduct of an election, primary or referendum, after an opportunity to be heard at a hearing conducted in accordance with sections 4-176e to 4-184, inclusive;
- (4) To issue an order to a candidate committee which receives moneys from the Citizens' Election Fund pursuant to sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, to comply with the provisions of said sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37, after an opportunity to be heard at a hearing conducted in accordance with the provisions of sections 4-176e to 4-184, inclusive;
- [(4)] (5) To inspect or audit at any reasonable time and upon reasonable notice the accounts or records of any campaign treasurer or principal campaign treasurer, as required by chapter 150 and sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, and to audit any such election, primary or referendum held within the state; provided, it shall not audit any caucus, as defined in subdivision (1) of

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- 1674 section 9-372;
- [(5)] (6) To attempt to secure voluntary compliance, [by informal
- 1676 methods of conference, conciliation and persuasion,] with any
- provision of chapters 149 to 153, inclusive, or any other provision of
- 1678 the general statutes relating to any such election, primary or
- 1679 referendum by informal methods of conference, conciliation and
- 1680 persuasion;
- [(6)] (7) To consult with the Secretary of the State, the Chief State's
- 1682 Attorney or the Attorney General on any matter which the commission
- 1683 deems appropriate;
- [(7)] (8) To refer to the Chief State's Attorney evidence bearing upon
- violation of any provision of chapters 149 to 153, inclusive, or any
- other provision of the general statutes or sections 1 to 4, inclusive, 6 to
- 1687 22, inclusive, and 36 and 37 of this act, pertaining to or relating to any
- such election, primary or referendum;
- [(8)] (9) To refer to the Attorney General evidence for injunctive
- 1690 relief and any other ancillary equitable relief in the circumstances of
- subdivision [(7)] (8) of this [section] subsection. Nothing in this
- subdivision shall preclude a person who claims that [he] such person is
- aggrieved by a violation of any provision of chapter 152 or any other
- provision of the general statutes relating to referenda from pursuing
- injunctive and any other ancillary equitable relief directly from the
- 1696 Superior Court by the filing of a complaint;
- [(9)] (10) To refer to the Attorney General evidence pertaining to any
- ruling which the commission finds to be in error made by election
- officials in connection with any election, primary or referendum. Those
- 1700 remedies and procedures available to parties claiming to be aggrieved
- 1701 under the provisions of sections 9-323, 9-324, as amended by this act,
- 9-328 and 9-329a shall apply to any complaint brought by the Attorney
- 1703 General as a result of the provisions of this subdivision;
- [(10)] (11) To consult with the United States Department of Justice

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- and the United States Attorney for Connecticut on any investigation pertaining to a violation of this section, section 9-12, subsection (a) of section 9-17 or section 9-19b, 9-19e, 9-19g, 9-19h, 9-19i, 9-20, 9-21, 9-23a, 9-23g, 9-23h, 9-23j to 9-23o, inclusive, 9-26, 9-31a, 9-32, 9-35, 9-35b,
- 1709 9-35c, 9-40a, 9-42, 9-43, 9-50a, 9-56 or 9-59 and to refer to said
- department and attorney evidence bearing upon any such violation for
- 1711 prosecution under the provisions of the National Voter Registration
- 1712 Act of 1993, P.L. 103-31, as amended from time to time;
- [(11)] (12) To inspect reports filed with the Secretary of the State and with town clerks pursuant to chapter 150 and refer to the Chief State's
- 1715 Attorney evidence bearing upon any violation of law therein if such
- 1716 violation was committed knowingly and wilfully;
- 1717 [(12)] (13) To intervene in any action brought pursuant to the
- 1718 provisions of sections 9-323, 9-324, as amended by this act, 9-328 and
- 1719 9-329a upon application to the court in which such action is brought
- when in the opinion of the court it is necessary to preserve evidence of
- 1721 possible criminal violation of the election laws;
- 1722 [(13)] (14) To adopt and publish regulations pursuant to chapter 54
- to carry out the provisions of section 9-7a, this section, sections 1 to 4,
- inclusive, 6 to 22, inclusive, and 36 and 37 of this act, and chapter 150;
- 1725 to issue upon request and publish advisory opinions in the
- 1726 Connecticut Law Journal upon the requirements of chapter 150 and
- sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act,
- 1728 and to make recommendations to the General Assembly concerning
- 1729 suggested revisions of the election laws;
- [(14)] (15) To the extent that the Elections Enforcement Commission
- 1731 is involved in the investigation of alleged or suspected criminal
- violations of any provision of the general statutes or sections 1 to 4,
- inclusive, 6 to 22, inclusive, and 36 and 37 of this act, pertaining to or
- 1734 relating to any such election, primary or referendum and is engaged in
- such investigation for the purpose of presenting evidence to the Chief
- 1736 State's Attorney, the Elections Enforcement Commission shall be

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- 1737 deemed a law enforcement agency for purposes of subdivision (3) of
- subsection (b) of section 1-210, provided nothing in this section shall be
- 1739 construed to exempt the Elections Enforcement Commission in any
- 1740 other respect from the requirements of the Freedom of Information
- 1741 Act, as defined in section 1-200;
- [(15)] (16) To enter into such contractual agreements as may be
- 1743 necessary for the discharge of its duties, within the limits of its
- 1744 appropriated funds and in accordance with established procedures;
- 1745 and
- [(16)] (17) To provide the Secretary of the State with notice and
- 1747 copies of all decisions rendered by the commission in contested cases,
- 1748 advisory opinions and declaratory judgments, at the time such
- decisions, judgments and opinions are made or issued.
- 1750 (b) In the case of a refusal to comply with an order of the
- 1751 commission issued pursuant to subdivision (3) of subsection (a) of this
- 1752 section, the superior court for the judicial district of Hartford, on
- application of the commission, may issue a further order to comply.
- 1754 Failure to obey such further order may be punished by the court as a
- 1755 contempt thereof.
- 1756 Sec. 35. Section 9-324 of the general statutes is repealed and the
- 1757 following is substituted in lieu thereof:
- 1758 Any elector or candidate who claims that [he] such elector or
- 1759 candidate is aggrieved by any ruling of any election official in
- 1760 connection with any election for Governor, Lieutenant Governor,
- 1761 Secretary of the State, State Treasurer, Attorney General, State
- 1762 Comptroller, sheriff or judge of probate, held in [his] such elector or
- 1763 <u>candidate's</u> town, or that there has been a mistake in the count of the
- votes cast at such election for candidates for said offices or any of
- them, at any voting district in [his] such elector or candidate's town, or
- any candidate for such an office who claims that [he] such candidate is
- 1767 aggrieved by a violation of any provision of [sections] section 9-355,
- 1768 9-357 to 9-361, inclusive, 9-364, 9-364a or 9-365 in the casting of

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absentee ballots at such election or any candidate for the office of Governor, Lieutenant Governor, Secretary of the State, State Treasurer, Attorney General or State Comptroller, who claims that such candidate is aggrieved by a violation of any provision of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act, may bring [his] such elector or candidate's complaint to any judge of the Superior Court, in which [he] such elector or candidate shall set out the claimed errors of such election official, the claimed errors in the count or the claimed violations of said sections. In any action brought pursuant to the provisions of this section, the complainant shall send a copy of the complaint by first-class mail, or deliver a copy of the complaint by hand, to the State Elections Enforcement Commission. If such complaint is made prior to such election, such judge shall proceed expeditiously to render judgment on the complaint and shall cause notice of the hearing to be given to the Secretary of the State and the State Elections Enforcement Commission. If such complaint is made subsequent to the election, it shall be brought [within] not later than fourteen days of the election and such judge shall forthwith order a hearing to be had upon such complaint, upon a day not more than five nor less than three days from the making of such order, and shall cause notice of not less than three nor more than five days to be given to any candidate or candidates whose election may be affected by the decision upon such hearing, to such election official, the Secretary of the State, the State Elections Enforcement Commission and to any other party or parties whom such judge deems proper parties thereto, of the time and place for the hearing upon such complaint. Such judge shall, on the day fixed for such hearing and without unnecessary delay, proceed to hear the parties. If sufficient reason is shown, [he] such judge may order any voting machines to be unlocked or any ballot boxes to be opened and a recount of the votes cast, including absentee ballots, to be made. Such judge shall thereupon, in case [he] such judge finds any error in the rulings of the election official, any mistake in the count of the votes or any violation of said sections, certify the result of [his] such judge's finding or decision to the Secretary of the State before the fifteenth day of the next succeeding December. Such judge may order a

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new election or a change in the existing election schedule. Such certificate of such judge of [his] <u>such judge's</u> finding or decision shall be final and conclusive upon all questions relating to errors in the rulings of such election officials, to the correctness of such count, and, for the purposes of this section only, such claimed violations, and shall operate to correct the returns of the moderators or presiding officers, so as to conform to such finding or decision, unless the same is appealed from as provided in section 9-325.

Sec. 36. (NEW) (a) Not later than May 15, 2006, and annually thereafter, the State Elections Enforcement Commission shall issue a report on the status of the Citizens' Election Fund during the previous calendar year. Such report shall include the amount of moneys deposited in the fund, the sources of moneys received by category, the number of contributions, the number of contributors, the amount of moneys expended by category, the recipients of moneys distributed from the fund and an accounting of the costs incurred by the commission in administering the provisions of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act. Not later than May 1, 2006, and annually thereafter, the Commissioner of Revenue Services shall submit to the commission the information in the possession of the commissioner which the commission needs to complete such report.

(b) Not later than June 1, 2006, and annually thereafter, the joint standing committee of the General Assembly having cognizance of matters relating to elections shall submit a report to the General Assembly on the implementation of the provisions of this act. The report shall include (1) a summary of the report on the status of the fund submitted to the committee under subsection (a) of this section, and (2) any recommendations for amending the provisions of this act, including, but not limited to, extending the provisions of sections 1 to 4, inclusive, 6 to 22, inclusive, and 36 and 37 of this act to other elected offices. The report submitted not later than June 1, 2007, and every four years thereafter, shall also include a review of the implementation of the provisions of this act with regard to the election held during the

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preceding calendar year for the offices of Governor, Lieutenant 1838 1839 Governor, Attorney General, State Comptroller, State Treasurer and 1840 Secretary of the State. 1841 Sec. 37. (NEW) If a court of competent jurisdiction determines that 1842 any provision of this act is unconstitutional, such action shall not affect 1843 the implementation of all remaining provisions of this act. 1844 Sec. 38. This act shall take effect July 1, 2000, and sections 3 and 4 1845 shall be applicable to taxable years commencing on or after January 1, 1846 2000, and this act shall apply to convention, primary and general 1847 election campaigns for elections to the offices of Governor, Lieutenant 1848 Governor, Attorney General, State Comptroller, Secretary of the State 1849 and State Treasurer in 2006, and thereafter.

GAE Committee Vote: Yea 14 Nay 8 JFS

JUD Committee Vote: Yea 23 Nay 15 JF C/R APP

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